PGCPB No. 05-252

# $\underline{R} \underline{E} \underline{S} \underline{O} \underline{L} \underline{U} \underline{T} \underline{I} \underline{O} \underline{N}$

WHEREAS, the Prince George's County Planning Board is charged with the approval of Detailed Site Plans pursuant to Part 3, Division 9 of the Zoning Ordinance of the Prince George's County Code; and

WHEREAS, in consideration of evidence presented at a public hearing on December 1, 2005 regarding Detailed Site Plan DSP-04085 Inglewood Business Community, Lot 27

1. **Request:** The subject application is for approval of a detailed site plan for a three-story office building in the I-3 Zone.

### 2. Development Data Summary

	Existing	Proposed
Zone(s)	I-3	Ī-3
Use(s)	N/A	Office
Acreage	3.56	3.56
Lots	1	1
Parcels	1	1
Square Footage/GFA	N/A	60,984

### **Other Development Data**

	Required	Provided
Total parking spaces	122	209
Of which standard spaces	117	200
Handicapped spaces	5	9
Loading Space	1	1

- 3. **Location:** The site is located in Planning Area 73, Council District 6. More specifically, it is situated at the intersection of Lottsford Road and Arena Drive.
- 4. **Surroundings and Use:** The property in which the subject site is located is part of an assemblage of land known as the Inglewood Business Community. The subject site is part of Lot 20 of Conceptual Site Plan SP-80034. It is also Lot 22 of Preliminary Plan 4-80086; Lot 22 in an existing record plat, 5-84223, known as "Section Four;" and Lot 43 in an existing record plat, 5-85256, known as "Section Four;" resubdivision of Lots 16-20 "Section 3;" and Lots 22 through 24 "Section Four." Lot 43 is the subject site.

To the north of the site is Lot 28, which is improved as an office building; to its east and south is Lot 1, Block B, of Largo Park, which is improved as an office building; to its south is Lot 41, which is improved as an office building; and to its west are Lots 44 and 45, which is a cleared vacant lot and a Metro substation.

- 5. **Previous Approvals:** The subject site has a previously approved Conceptual Site Plan, SP-80034, Preliminary Plan of Subdivision 4-80086, and Stormwater Management Concept Plan 327-2005-00.
- 6. **Design Features:** The proposed office building is a three-story steel frame structure with a gross floor area of 60,984 square feet and a height of 40 feet. It is located in the center of the site facing Lottsford Road and is surrounded on all four sides by surface parking areas. The access to the site is provided by a single driveway from Lottsford Road.

The office building facades consist of two primary features. The main entrance of the building is composed of a three-story glass curtain wall of tinted glazing and spandrel glass panels that front McCormick Drive and is centered on the front elevation. The remaining front and sides of the building elevations are a composition of three continuous bands of tinted glazing that wrap all three facades combined with four bands of brick veneer panels. The roof of the building is a flat roof. The roofline is primarily a straight parapet with a slight bump up of the front parapet designed to articulate the building entrance glass curtain wall. The building is square in shape with equal lengths on each side. The brick banding is slightly detailed with soldier coursing but generally does not have any articulation of detail around the building facades. Signage is proposed to identify the future tenants of the office building and placed on the front facade.

The Inglewood Business Community has evolved over the years and corporate and government agencies have recognized the need for aesthetically attractive and high performance commercial buildings that enhance the character and purpose of a corporate business park.

New office building development should integrate existing natural features, required open space, and existing historic structures or cultural resources located on site into the overall design and layout of the development. Existing natural features, as well as the required common open space, should be used to create site amenities and provide physical separators and buffers from adjacent development, where needed.

The Inglewood Business Community should create office building developments with a recognizable image as a distinct place; vary massing to provide visual interest; as applicable, ensure compatibility with surrounding office buildings; and use building height and massing to emphasize important corners, designate points of entry, and create a visible skyline to differentiate the Inglewood Business Community office building areas from other activity nodes.

Staff is concerned that the proposed office building on Lot 27 of the Inglewood Business Community does not sufficiently demonstrate the building design characteristics and features necessary to provide the site layout and orientation, relationship to surrounding development, building massing and facade treatment, landscaping and screening, and architectural building

lighting and signage that will accomplish the design intent desired to enhance the Inglewood Business Community. Conditions have been proposed below to address the identified deficiencies in the proposed architecture and site plan.

## COMPLIANCE WITH EVALUATION CRITERIA:

7. **Zoning Ordinance:** The subject application has been reviewed for compliance with the requirements in the I-3 Zone and the site plan design guidelines of the Zoning Ordinance.

Conformance with Section 27-471. I-3 (Planned Industrial/Employment Park)

The subject application is in general conformance with Section 27-471. Office parks are a permitted use in the I-3 Zone (Planned Industrial/Employment Park). Staff offers the following more detailed comments regarding compliance with the subject section:

The proposed project is in conformance with Section 27-471(a), Purposes. Likewise, the proposed project is generally in compliance with Section 27-471(b), Landscaping, Screening and Buffering (see more detailed discussion under "Landscape Manual" below). Section 27-471(c) prohibits outdoor storage, which should not be a problem given the proposed office use. Section 27-471(d) requires that both conceptual and detailed site plans be approved for all uses and improvements on the subject property. Such a conceptual plan has been approved for the project. (Please see Finding 5, Previous Approvals) At the time of detailed site plan review, Section 27-471(d) stipulates that landscaping and the design and size of lettering, lighting and all other features of signs proposed will be evaluated. Section 27-471(e) and the Table of Uses (Division 3, Part 7) include professional offices as a permitted use for the subject property. Section 27-471(f), Regulations, citing requirements in Divisions I and 5 of Part 7, the Regulations Tables (Division 4, Part 7); General (Part 2), Off -Street Parking and Loading (Part 12); and the Landscape Manual specifically requires that not more than 25 percent of any parking lot and no loading spaces be located in the yard to which the building's main entrance is oriented, except a 15 percent increase may be approved by the Planning Board in accordance with guidance from the Zoning Ordinance. Additionally, Section 27-471(f), as applied to the subject application, prohibits the location of loading docks on any side of a building facing a street. Section 27-471(g) is inapplicable to the subject application as it establishes requirements for warehousing, not an anticipated use on the subject site. Section 27-471(h) reiterates and expounds on the requirements of 27-455.01 (infra.), stating that each planned industrial/employment park shall have frontage on, and direct vehicular access to, a street having a right-of-way width of at least 70 feet. The proposed project meets the requirements of Section 27-471(i) since the proposed site measures in excess of 25 gross acres.

8. **Conceptual Site Plan SP-80034:** Conceptual Site Plan SP-80034, Inglewood Business Community, was approved by the Prince George's County Planning Board on June 26, 1980. The property is zoned I-3 and Section 27-396 of the Zoning Ordinance requires that a conceptual site plan be submitted for review by the Planning Board prior to approval of a preliminary plan of subdivision and site development plan. The conceptual site plan, consisting of 35 lots, was prepared and approved in accordance with Subtitle 27, Zoning, of the Prince George's County Code.

Condition 1 attached to the approval of Conceptual Site Plan SP-80034, which is applicable to the detailed site plan, requires the following finding:

A1. The concerns of the Environmental Planning Division and the SHA regarding stormwater management and flood plain delineation shall be addressed on the preliminary plan and/or site development plan.

Comment: The site has a separately approved Stormwater Management Concept Plan 327-2005-00. The subject detailed site plan is found to be consistent with the aforementioned SWM concept plan.

Per Section 27-285(b), Required Findings, the Planning Board may approve a detailed site plan if it finds that the detailed site plan is in general conformance with the approved conceptual site plan. A review of the subject detailed site plan indicates that it is in conformance with the previously approved Conceptual Site Plan SP-80034.

- 9. **Preliminary Plan of Subdivision:** Preliminary Plan of Subdivision 4-80086 is a resubdivision of Lots 33 and 36 in Conceptual Site Plan SP-80034, into Lots 1 to 5, which was approved by the Prince George's County Planning Board on January 31, 1985.
- 10. *Landscape Manual*: The proposed development is in the I-3 Zone and is subject to the provisions of Section 4.3, Parking Lot Requirements, of the *Landscape Manual*.
  - a. The proposal meets the requirements of Section 4.3(a), Landscape Strip Requirements. Per Section 4.3(a), which governs the landscape strip treatment and planting to be provided on the property between the parking lot and public right-of-way when a parking lot is located adjacent to a public right-of-way, the parking lot should be planted with a minimum of one shade tree and ten shrubs per 35 linear feet of frontage, excluding driveway openings. The site plan has approximately 488 linear feet of parking lot along Lottsford Road and has provided a 60-foot setback (required 60 feet for both building and parking lot) along the property lines fronting onto Lottsford Road, with a total of 14 shade trees and 143 shrubs.

The applicant also has proposed a Section 4.2 landscape strip along this side of the property. Because this property is in the I-3 Zone, Section 4.2 is not applicable. A condition has been proposed to revise the landscape plan.

b. The application is in conformance with the requirements of Section 4.3(b), Perimeter Landscape Requirements. Along its southern, northern and western boundary lines, the subject site is adjacent to Lots 28, of which Lot 28 is an existing Inglewood Business Park office building, Lot 1, Block B, of which Lot 1 is the existing Largo Park office building. Per Section 4.3(b), a minimum five-foot-wide landscape strip between the parking lots and adjacent property line shall be provided. One tree and three shrubs are

required per 35 linear feet of parking lot perimeter, excluding driveway openings. A varying width landscape strip has been proposed along the southern, northern and western boundary lines of the subject property.

- c. The proposal meets the requirements of Section 4.3(c), Interior Planting. Per Section 4.3(c), the required interior planting area is eight percent of the total parking area when the parking lot size is between 7,000 and 49,999 square feet, which is 6,436 square feet in this case. The detailed site plan provides an interior planting area of some 12,825 square feet, which is an equivalent of 15.9 percent of the total parking area, with 43 shade trees.
- 12. **Woodland Conservation Ordinance:** The property on which the subject site is located is subject to the provisions of the Prince George's County Woodland Conservation Ordinance because the entire site has over 40,000 square feet of gross tract area and contains more than 10,000 square feet of existing woodland.
- 13. **Referral Comments:** The subject application was referred to all concerned agencies and divisions. Major referral comments are summarized as follows:
  - a. The subject application was referred to the Subdivision Section. In a memorandum dated May 19, 2005, the Subdivision staff noted that there are no master plan issues related to this specific design plan application.
  - b. The subject application was referred to the Community Planning Section. In a memorandum dated August 16, 2005, the Community Planning staff noted that the site plan is acceptable from the standpoint of access and circulation. There is no trip cap that governs the traffic impact of this lot, nor any other unmet transportation conditions, on any underlying preliminary plan.
  - c. The Permit Review Section provided comments concerning the compliance with the applicable regulations and additional information being added to the detailed site plan in a memorandum dated May 24, 2005. The information has been provided and the questions have either been addressed in the review process or included in the recommendation section of this staff report as conditions.

The Permit Review Section also reviewed the signage of the proposed office building. The signage review includes only building signs. In a memorandum dated May 24, 2005, the Permit Review Staff expressed concern with the compliance of the proposed sign designs with the applicable requirements of Section 27-471(d) and indicated that the site does not conform to Section 27-474(b) Table 1—Setbacks, Footnote 3.

d. The subject application was referred to the Transportation Planning Section. In a memorandum dated May 13, 2005, the transportation staff noted that the site plan is acceptable from the standpoint of access and circulation. There is no trip cap that governs the traffic impact of this lot, nor any other unmet transportation conditions, on any

underlying preliminary plan. This finding is conditional upon the revision of access to combine the two driveways into a single driveway, and it is advisable that a connection of the internal circulation to existing parking on the adjacent lot be fully explored and shown on the site plan if feasible.

- e. The subject application was referred to the Department of Public Works and Transportation of Prince George's County. As of the date of completion for the technical staff report, no referral comments have been submitted.
- f. In a memorandum dated May 9, 2005, the Department of Environmental Resources/ Concept found that the site plan for Inglewood Business Community, DSP-04086, is consistent with the approved Stormwater Management Concept Plan 327-2005-00.
- g. The subject application was referred to the Public Facilities Planning Section. In a memorandum dated May 12, 2005, the Public Facilities Planning staff noted that the site will be within the adequate coverage area of the nearest existing fire/rescue facilities for fire engines, ambulance, paramedic and ladder truck service.

The proposed development is within the service area for Police District II-Bowie. The police facility will adequately serve the population generated by the proposed business community development.

This is provided for informational purposes only, as there is no requirement for a finding of adequate public facilities for a detailed site plan.

- h. The subject application was referred to the Special Hazards Section, Bureau of Fire Prevention. As of the date of completion for the technical staff report, no referral comments have been submitted.
- i. In a memorandum dated June 1, 2005, The City of Glenarden had no opposition to the Inglewood Business Community, Lot 27, DSP-04085.
- j. The subject application was referred to the Environmental Planning Section. In a memorandum dated August 16, 2005, Environmental Planning staff noted that the certificate of approval for CSP-80034 includes the following environmental condition:

The concerns of the Environmental Planning Section and the SHA regarding stormwater management and floodplain delineation shall be addressed on the preliminary plan and/or site development plan.

Discussion: The review of stormwater management and delineation of the 100-year floodplain was deferred until later development phases.

Conditions of Preliminary Plan Approval

The signature approval of Preliminary Plan 4-80086 indicates that the approval is subject to satisfying the concerns of the Environmental Planning Section regarding stormwater management. A memorandum in the preliminary plan file dated December 4, 1980, from Dominic Motta to Dean Johnson states the following:

"Nambu and I met today with Michael Roepeke of Greenhorne & O'Mara to discuss the requirement of stormwater management placed as a condition at the time of preliminary plan approval. Based on our discussion, the Environmental Planning Division recommends that the final plat for the referenced preliminary plan be approved provided that a note is included on the final plat which indicates that a stormwater management plan be approved by the Environmental Planning Division prior to any site plan approvals."

Discussion: Record Plat 125-46 does not include a note concerning approval of a stormwater management plan prior to site plan approval. Since approval of the preliminary plan and conceptual site plan were approved in 1980, stormwater management ordinances have been enacted with requirements administered by the Department of Environmental Resources. A stormwater management concept approval letter (327-2005-00) was submitted with the current application. The application proposes to provide water quality control by on-site infiltration trenches; pretreatment to be provided by a water quality hydrodynamic structure; and water quantity volume control to be provided by a preexisting regional facility. As such, the issue of stormwater management provisions has been fully addressed.

#### **Environmental Review**

A forest stand delineation (FSD) plan and text, stamped as received by the Environmental Planning Section on August 10, 2005, was submitted for the subject property. The FSD plan included some deficiencies that must be corrected prior to signature approval. The existing tree line should be shown as a continuous line and should be labeled in the legend as "existing tree line" as representative of existing conditions. Steep slopes (15-25 percent) should only be shown if located on highly erodible soils. Collington soils do not have a K factor greater than 0.35 and are not highly erodible. The graphic element for "project limit of disturbance" should be removed from the legend, since it is not appropriate on an FSD. No graphic element has been included in the legend for contour lines.

This property is subject to the provisions of the Prince George's County Woodland Conservation Ordinance because the property is greater than 40,000 square feet gross tract area, there are more than 10,000 square feet of existing woodland, and more than 5,000 square feet of woodland clearing is proposed. A Type II Tree Conservation Plan (TCPII/85/05) was submitted with the detailed site plan application.

The Tree Conservation Plan (TCPII/85/05) has been reviewed. The woodland conservation threshold for this site is 0.53 acre (15 percent of the net tract). Because the amount of existing woodlands (0.52 acre) is less than the threshold, the afforestation threshold of 15 percent must be achieved. The amount of required woodland conservation based on the amount of clearing currently proposed (which is the entire site) is 1.05 acres.

The TCPII has proposed to meet the requirement with the payment of fee in lieu for 1.05 acres of woodlands, which is the last possible option after all other options have been exhausted. When the required woodland conservation is one acre or greater in size, fee-in-lieu in not an option. The required woodland conservation should be provided in an off-site woodland conservation easement.

14. The detailed site plan represents a reasonable alternative for satisfying the site design guidelines of Subtitle 27, Part 3, Division 9, of the Prince George's County Code without requiring unreasonable cost and without detracting substantially from the utility of the proposed development for its intended use.

NOW, THEREFORE, BE IT RESOLVED, that pursuant to Subtitle 27 of the Prince George's County Code, the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission adopted the findings contained herein and APPROVED the Type II Tree Conservation Plan (TCPII/85/05) and further APPROVED Detailed Site Plan DSP-04085 for the above-described land, subject to the following conditions:

- 1. Prior to certificate approval of the detailed site plan, the forest stand delineation shall be revised as follows:
  - a. Show the existing tree line as a continuous line and labeled in the legend as "existing tree line" as representative of existing conditions.
  - b. Steep slopes (15-25 percent) on Collington soils are not highly erodible and should not be shown identified.
  - c. The graphic element for "project limit of disturbance" should be removed from the legend.
  - d. A graphic element should be added to the legend for contour lines.
  - e. A note should be added to the FSD plan regarding the presence of rare, threatened and/or endangered species on the site.
  - f. Have the revised FSD signed and dated by the qualified professional who prepared it.
- 2. Prior to certificate approval of the DSP, the TCPII shall be revised as follows:

- a. Revise the woodland conservation worksheet to reflect the entire woodland conservation requirement to be provided in an off-site mitigation easement.
- b. Have the plan signed and dated by the qualified professional who prepared it.
- 3. Prior to signature approval of the detailed site plan, the following revisions shall be made to the detailed site plan, landscape plan, and architectural elevations:
  - a. Pedestrian Access: Provide a walkway between the parking areas and the building with a 5-foot minimum walkway adjacent to the parking areas with 10 feet wide planting areas separating the parking areas from the building.
  - b. Site Amenities: . Provide an open space plaza with landscaping to create an exterior focal point to enhance the identity of the buildings main entrance facing McCormick Drive
  - c. Building Facade Treatment: Provide a continuous glass curtain wall composition of vision and spandrel glass between each column line other than the primary entrance center facade as illustrated on applicant's exhibit showing a colored perspective rendering of the building.
  - d. Building Materials and Color: Submit a color palette and building materials board.
  - e. Building Primary Entrance: Provide the following primary entrance features:
    - i. Recess the entrance doorway (which is 10 feet in width) a minimum of 5 feet, as illustrated on the applicant's aforesaid exhibit.
    - ii. An outdoor plaza connected with the entryway.
    - iii Integral planters and places for sitting.
  - f. Screening at Roof Top Equipment: Provide screening for all rooftop equipment.
  - g. Roof Design and Treatment: Provide parapets without ledges concealing flat roof and rooftop equipment such as HVAC units from public view area. The average height of the parapets cannot exceed 15 percent of the height of the supporting wall and the parapets cannot at any point exceed one-third of the height of the supporting wall. The parapets shall feature three dimensional cornice treatments.
  - h. Building Foundation Landscaping: Provide ornamental plant material, such as ornamental trees, flowering shrubs and perennials, and ground covers at the building foundations.
  - i. Service Area Screening: Provide screening materials that are of equal quality to the materials used for the primary building and landscaping at dumpsters.

- j. Architectural Building-Mounted Lighting: Provide building-mounted lighting to highlight specific architectural features and the building entrances.
- k. Signage: Submit a signage package for review and approval by the staff. The package should include signage that complements the architectural features of the building such as above the building entrance or other similar feature.

BE IT FURTHER RESOLVED, that an appeal of the Planning Board's action must be filed with the District Council of Prince George's County within thirty (30) days following the final notice of the Planning Board's decision.

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This is to certify that the foregoing is a true and correct copy of the action taken by the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission on the motion of Commissioner Squire, seconded by Commissioner Vaughns, with Commissioners Squire, Vaughns and Eley voting in favor of the motion, and with Chairman Hewlett absent at its regular meeting held on <u>Thursday, December 1, 2005</u>, in Upper Marlboro, Maryland.

Adopted by the Prince George's County Planning Board this 5th day of January 2006.

Trudye Morgan Johnson Executive Director

By Frances J. Guertin Planning Board Administrator

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